



Republic of the Philippines
QUEZON CITY COUNCIL
Quezon City
23rd City Council

PO23CC-034

56th Regular Session

ORDINANCE NO. SP- **3546**, S-2026

AN ORDINANCE INSTITUTIONALIZING A CITY-WIDE LEGAL IDENTITY ASSISTANCE PROGRAM TO FACILITATE THE REGISTRATION AND ISSUANCE OF CERTIFICATES OF LIVE BIRTH, PHILSYS (NATIONAL ID) REGISTRATION, AND THE ISSUANCE OF THE QCITIZEN ID, FOR STREET DWELLERS AND UNREGISTERED CHILDREN IN QUEZON CITY TO ENSURE ACCESS TO EDUCATION, HEALTHCARE, AND LEGAL RIGHTS

Introduced by Councilor AIKO MELENDEZ

Co-Introduced by Councilors Bernard R. Herrera, Dorothy A. Delarmente, M.D., Joseph P. Juico, Mikey F. Belmonte, Atty. Voltaire Godofredo "Bong" Liban III, Aly Medalla, Don S. De Leon, Atty. Jesus Miguel Suntay, Raquel S. Malañgen, and Shaira "Shay" L. Liban

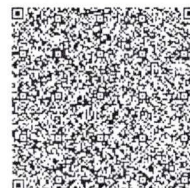
WHEREAS, the 1987 Constitution of the Republic of the Philippines affirms that the State's policy to value the dignity of every human person and to guarantee full respect for human rights;

WHEREAS, the Quezon City Government is empowered under the general welfare clause to adopt measures to promote the general welfare, especially for marginalized residents;

WHEREAS, legal identity, established through birth registration, government-issued identification, and other civil registry documents, is foundational to the exercise of rights and access to education, healthcare, employment, and social and legal protection;

WHEREAS, Republic Act No. 3753, otherwise known as the Civil Registry Law of the Philippines, and Presidential Decree No. 651, require the registration of births and deaths in the Philippines, including those occurring from 01 January 1974 and thereafter, to ensure the vital events are officially recorded and recognized by the State;

WHEREAS, in Quezon City, there remain street dwellers and unregistered children who lack a registered Certificate of Live Birth and basic identification, resulting in exclusion from essential services, poverty, and vulnerability;



WHEREAS, addressing this gap is essential to fulfilling the Quezon City Government's duty to protect all its residents, particularly those most at risk;

WHEREAS, the Quezon City Government has enacted Ordinance No. SP-3197, S-2023, or the "QC-BRO Ordinance," which institutionalizes the Quezon City Birth Registration Online (QC-BRO) system to make birth registration easier and more accessible and minimize delayed registration, and this City-wide Legal Identity Assistance Program complements and strengthens the QC-BRO system by extending active documentation and registration assistance to street dwellers and unregistered children, including those outside facility-based births and those needing delayed registration support;

WHEREAS, the United Nations Sustainable Development Goal 16.9 explicitly calls on governments to "provide legal identity for all, including birth registration" by 2030, a commitment to which the Philippines is a party;

WHEREAS, the Quezon City Government, as a progressive and rights-based local government unit, is committed to inclusive governance which seeks to institutionalize a proactive City-wide program to assist in the documentation and registration of vulnerable individuals.

NOW, THEREFORE,

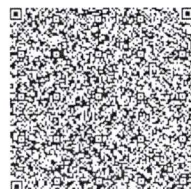
BE IT ENACTED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

SECTION 1. TITLE. – This Ordinance shall be known as the "Legal Identity for All Ordinance."

SECTION 2. DECLARATION OF POLICY. – It is hereby declared the policy of the Quezon City Government to uphold and promote the rights and welfare of all its residents by ensuring access to legal identity and civil documentation. The City recognizes that legal identity is foundational to the realization of the rights to education, healthcare, protection, and due process. Accordingly, it shall adopt proactive measures to assist street dwellers and unregistered children in the registration and issuance of Certificate of Live Birth, PhilSys (National ID) registration, and issuance of the QCitizen ID.

SECTION 3. COVERAGE. – This Ordinance shall apply to persons residing in, staying in, or found within the territorial jurisdiction of Quezon City, as follows:

- a. Street dwellers – persons or families who are homeless or without fixed residence, including those temporarily staying on streets, in parks, public spaces, or similar areas; and



- b. *Unregistered children – minors who have no registered Certificate of Live Birth and who lack a birth certificate or other official proof of identity.*

SECTION 4. CREATION OF THE LEGAL IDENTITY ASSISTANCE PROGRAM (LIAP). – A Legal Identity Assistance Program (LIAP) is hereby created, to be led by the City Social Services Development Department (SSDD), in coordination with the City Civil Registry Department (CCRD), the Quezon City Citizen Services Department, the Barangay and Community Relations Department (BCRD), and other concerned offices. The LIAP shall:

- a. *conduct City-wide mapping, profiling, and validation of eligible beneficiaries;*
- b. *assist in the preparation and completion of requirements for birth registration, including delayed registration when applicable, and facilitate filing with the Local Civil Registry;*
- c. *coordinate with Philippine Statistics Authority for the issuance of PSA-certified copies of the Certificate of Live Birth;*
- d. *facilitate access to PhilSys registration, including through mobile registration and special arrangements for vulnerable groups as authorized under the Philippine Identification System Act; and*
- e. *assist in the processing and issuance of the QCitizen ID for qualified beneficiaries.*

SECTION 5. LIMITATION OF LIAP SERVICES. – The LIAP shall be strictly limited to assisting covered individuals in obtaining only the following:

- a. *Certificate of Live Birth (COLB)/ Birth Certificate;*
- b. *PhilSys (National ID) registration; and*
- c. *QCitizen ID.*

SECTION 6. MANDATE TO BARANGAYS AND CITY DEPARTMENTS. – All barangays and concerned City departments and offices are directed to provide active and sustained support for the implementation of this Ordinance, within its limited scope.

- a. *Barangays shall conduct regular identification, profiling, and outreach programs, maintain a barangay-level registry of undocumented individuals within their jurisdiction, and provide necessary endorsements or certifications for documentation purposes.*



- b. The City Social Services Development Department (SSDD) shall serve as the lead implementing agency and coordinate case management, logistical support, and social services assistance.
- c. The City Civil Registry Department (CCRD) shall assist in the preparation, processing, and registration of Certificate of Live Births for free, coordinate with the Philippine Statistics Authority (PSA) to ensure fast-tracked processing, and facilitate mass registration activities in partnership with barangays for the vulnerable individuals such as street dwellers.
- d. The City Legal Department shall provide legal aid, notarization, and other support services necessary for resolving legal issues related to identity and documentation.
- e. The Quezon City Citizen Services Department shall be responsible for the issuance of the QCitizen ID to the covered individuals.
- f. All City Departments are enjoined to adopt inclusion measures that ensure no eligible individual is excluded from programs and services due to lack of documentation.

SECTION 7. DATA MANAGEMENT AND PRIVACY COMPLIANCE. – All personal information collected or processed under this Ordinance shall be handled in accordance with the Data Privacy Act of 2012 and applicable City data governance policies. Implementing offices shall adopt reasonable safeguards to protect the confidentiality and best interests of minors and vulnerable persons.

SECTION 8. COORDINATION WITH NATIONAL AGENCIES. – The City shall actively engage with the PSA, the Department of Social Welfare and Development (DSWD), the Department of Education (DepEd), and other concerned agencies to facilitate streamlined and coordinated implementation of this Ordinance.

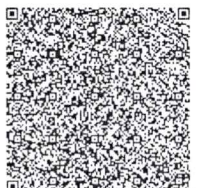
SECTION 9. APPROPRIATION. – For the effective implementation of this Ordinance, the Quezon City Government shall source out funds based on the City's available funds to finance the City Social Services Development Department (SSDD) plans, projects, and programs.

SECTION 10. IMPLEMENTING RULES AND REGULATIONS. – Within sixty (60) days from the effectivity of this Ordinance, the City Mayor shall convene a Technical Working Group (TWG) composed of representatives from concerned departments and relevant civil society organizations to formulate the necessary Implementing Rules and Regulations (IRR).

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SECTION 11. SEPARABILITY CLAUSE. – If any provision of this Ordinance is declared invalid or unconstitutional, the remaining provisions shall remain in full force and effect.

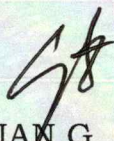
SECTION 12. REPEALING CLAUSE. – All ordinances, rules and regulations inconsistent with this Ordinance are hereby repealed or modified accordingly.

SECTION 13. EFFECTIVITY CLAUSE. – This Ordinance shall take effect immediately upon its approval.

ENACTED: July 20, 2026.

CERTIFICATION

This is to certify that this Ordinance was ENACTED by the City Council on Second Reading on July 20, 2026 and was PASSED on Third/Final Reading on August 10, 2026.


GIAN G. SOTTO
City Vice Mayor
Presiding Officer

APPROVED: SEP 07 2026


MA. JOSEFINA G. BELMONTE
City Mayor

ATTESTED:


ATTY. JOHN THOMAS S. ALFEROS, III
City Government Department Head III
(Secretary to the Sanggunian)

